



City of Leavenworth
100 N. 5th Street
Leavenworth, Kansas 66048

CITY COMMISSION REGULAR MEETING
COMMISSION CHAMBERS
TUESDAY, MARCH 10, 2020 7:00 P.M.

Welcome to your City Commission Meeting – Please turn off or silence all cell phones during the meeting
Meetings are televised everyday on Channel 2 at 7 p.m. and midnight and available for viewing on YouTube

Call to Order – Pledge of Allegiance Followed by Silent Meditation

1. New Employee Welcome (pg. 2)

OLD BUSINESS:

Consideration of Previous Meeting Minutes:

2. Minutes from February 25, 2020 Regular Meeting **Action:** Motion (pg. 4)
3. Second Consideration Ordinance 8124-Stormwater Improvements Financing **Action:** Roll Call (pg. 8)

NEW BUSINESS:

Public Comment: *(i.e. Items not listed on the agenda or receipt of petitions- Please state your name and address)*

General Items:

4. Army Corps of Engineers Presentation **Action:** None (pg. 11)
5. Mayor's Appointment to Sidewalk Advisory Board **Action:** Motion (pg. 12)
6. 2020 Federal Legislative Program **Action:** Motion (pg. 13)

Bids, Contracts and Agreements:

7. Consider Purchase of Refuse Truck **Action:** Motion (pg. 23)

Consent Agenda:

Claims for February 22, 2020 through March 6, 2020 in the amount of \$1,722,836.61; Net amount for Payroll #5 effective February 28, 2020, in the amount of \$350,499.22; (Includes Police & Fire Pension of \$12,131.63).

Action: Motion

Other:

Adjournment

Action: Motion

POLICY REPORT 20-01
New Employee Welcome Ceremony
March 10, 2020

Prepared by:

Reviewed by:

Reviewed by:


Michelle Meinert
HR Specialist


Lona Lanter
HR Director


Paul Kramer
City Manager

ISSUE: To welcome newly hired regular full time and part time City of Leavenworth employees.

BACKGROUND: The City has established a program of welcoming new employees to the City Team. As part of this program, each new employee is asked to attend a regular meeting of the Leavenworth City Commission. At the meeting each employee will be introduced by the Mayor or the Mayor Pro Tem and will be presented with a City of Leavenworth pin. Brief background information of each employee listed below is attached.

EMPLOYEES TO BE WELCOMED:

Christopher Crisp
Lamar Conner
Brandon Haley
Adam Armstrong
Darron Robertson
Nickey Hargett
Kelli Lester
Duane Boldridge
Adam Crawford
Austin Dyche
Matthew Hadel
Lawrence Levine
Tasha Buselt

Solid Waste Collector
WPC Operator I
Solid Waste Collector
Solid Waste Collector
Streets Equipment Operator I
Streets Equipment Operator I
Animal Control Officer
Inventory Parts Clerk
Streets Equipment Operator I
Police Officer
Firefighter
Rental Property Coordinator
Telecommunications Specialist

Christopher Crisp – Chris was hired on August 1, 2019, as a Solid Waste Collector. Chris graduated from Leavenworth High School and previously worked at the Leavenworth Golf Club doing golf cart maintenance.

Lamar Conner – Lamar was hired on August 22, 2019, as a WPC Operator I. Lamar graduated from Leavenworth High School and was previously employed by FedEx as a Loader.

Brandon Haley – Brandon was hired on September 5, 2019, as a Solid Waste Collector. Brandon is a graduate of Emporia High School and previously worked for the City of Emporia in the Solid Waste Department.

Adam Armstrong – Adam was hired on September 12, 2019, as a Solid Waste Collector. Adam received his high school diploma from Atchison County Community High School. Adam previously worked for Triumph Foods as an Operator.

Darron Robertson – Darron was hired on September 19, 2019, as a Solid Waste Collector. On March 5, 2020, he was promoted to EO1 for the Streets Department. Darron graduated from Tonganoxie High School and previously work as an Installer for RC-N-I.

Nickey Hargett – Nickey was hired on September 19, 2019, as a Streets Equipment Operator I. Nickey received his GED in Windsor, MO and previously worked for BOP as a Maintenance Worker.

Kelli Lester – Kelli was hired on October 17, 2019, as an Animal Control Officer. Kelli is a graduate of Leavenworth High School and formerly worked for Aldi as an Assistant Manager.

Duane Boldridge – Duane was hired on October 17, 2019, as an Inventory Parts Clerk. Duane graduated from ACCHS and received a Bachelor's Degree in Business Management & Human Resources from Park University. He was formerly employed by H&R Block as a Tax Associate.

Adam Crawford – Adam was hired on October 17, 2019, as a Streets Equipment Operator I. Adam received his high school diploma through Home Schooling and was previously employed by Autumn Transport as a Driver.

Austin Dyche – Austin was hired on January 9, 2020, as a Police Officer. Austin graduated from Mill Valley High School and received a Bachelor's Degree in Criminal Justice from Pittsburg State University.

Matthew Hadel – Matthew was hired on January 9, 2020, as a Firefighter. Matthew graduated from Spring Hill High School and received his Fire Academy Certification from Hutchinson Community College.

Lawrence Levine – Lawrence was hired on January 23, 2020, as a Rental Property Coordinator. Lawrence graduated from Monmouth Regional High School in Tinton Falls, NJ. He received a BA in Political Science & Journalism from George Washington University. He received a MA in Military Arts & Science from Command and General Staff College and a second MA in Information Management and Computer Resources from Webster University.

Tasha Buselt – Tasha was hired on February 6, 2020, as a Telecommunications Specialist. Tasha is a graduate of Lansing High School and previously worked in the warehouse at Amazon.



CALL TO ORDER - The Governing Body met for a regular meeting and the following commission members were present: Mayor Myron J. (Mike) Griswold, Mayor Pro-Tem Nancy Bauder, Commissioners Camalla Leonhard, Mark Preisinger and Jermaine Wilson.

Others present: City Manager Paul Kramer, Assistant City Manager Taylour Tedder, Public Works Director Mike McDonald, Deputy Public Works Director Mike Hooper, Parks & Recreation Director Steve Grant, Parks Superintendent Brian Bailey, Planning & Community Development Director Julie Hurley, Finance Director Ruby Maline, Public Information Officer Melissa Bower, City Attorney David E. Waters, and Deputy City Clerk Cary L. Collins.

Mayor Griswold called the meeting to order and opened the meeting with the pledge of allegiance followed by silent meditation.

Mayor's Award:

Mayor Griswold presented the Mayor's Award and city coin to Sister Vickie Perkins for her service and dedication to those in need.

OLD BUSINESS:

Consideration of Previous Meeting Minutes:

Commissioner Wilson moved to approve the minutes from the February 11, 2020 regular meeting. Commissioner Leonhard seconded the motion and the motion was unanimously approved. The Mayor declared the motion carried 5-0.

Second Consideration Ordinances:

Second Consideration Ordinance 8123 Amend Sec. 8-63 – City Manager Paul Kramer presented Ordinance 8123. There have been no changes since the ordinance was placed on first consideration at the February 11, 2020 City Commission meeting.

- Mayor Griswold called the roll and the ordinance passed 5-0.

NEW BUSINESS:

Public Comment:

Jeff Pittman, State Representative requested support from the City of Leavenworth for Senate Bill No. 2610, authorizing issuance of bonds for the construction of a state Veteran's home.

Nancy Bauder stated that she is a long-time affiliate of home care and is in favor of it.

Commissioner Wilson thanked Representative Pittman for his efforts.

Commissioner Preisinger asked how many beds and who would determine location.

Commissioner Leonhard asked if it is assisted living.

Mayor Griswold asked for clarification on funding and stated that the City of Leavenworth is very supportive and asked that the City Manager give an overview at the end of the meeting.

General Items:

Review Unsafe and Dangerous Structures, 305 N 2nd Street, 326 Osage Street & 400 N 5th Street – Planning & Community Development Director Julie Hurley reviewed each of the properties granted 90-day extensions at the November 26, 2019 meeting to completed needed repairs.

305 N 2nd Street

- Work completed

326 Osage Street

- Work ongoing
- February 19, 2020 Code Enforcement made contact with the owner and materials for roof repairs have been delivered to the house and repairs would be completed shortly

400 N 5th Street

- Work completed

Commissioner Leonhard moved to remove 305 N 2nd, 326 Osage and 400 N 5th Street from the demolition list. Commissioner Wilson seconded the motion and the motion was unanimously approved. The Mayor declared the motion carried 5-0.

Mayor's Appointment to Conventions & Tourism Committee

Mayor Griswold moved to appoint to the Convention and Tourism Committee Brian Huntington to an unexpired term ending January 31, 2022. Commissioner Bauder seconded the motion and the motion was unanimously approved. The Mayor declared the motion carried 5-0.

Resolutions:

Resolution B-2245 2019 KDHE Annual Report for Stormwater – Public Works Director Mike McDonald presented Resolution B-2245 to be adopted approving the annual KDHE report for stormwater activities. The draft report was reviewed by the City Commission on the February 11, 2020 meeting.

Commissioner Bauder moved to adopt Resolution B-2245 approving the annual KDHE report for 2019 Stormwater activities. Commissioner Preisinger seconded the motion and the motion was unanimously approved. The Mayor declared the motion carried 5-0.

Bids, Contracts and Agreements:

Consider Purchase of two Parks & Recreation Department Vehicles – Parks Superintendent Brian Bailey presented for consideration the purchase of one 2020 Ford Super Duty F-350 XL 4x4 with a Weather Guard Cab Gard in the amount of \$38,019.00 and one 2020 Ford F-150 XL 4x4 with Weather Gard Cab Guard in the amount of \$30,822.00. The bids were obtained from Sourcewell utilizing a cooperative purchasing program authorized by the city’s purchasing policy.

Commissioner Preisinger moved to approve the purchase of two parks and recreation vehicles for a total of \$68,841.00. Commissioner Leonhard seconded the motion and the motion was unanimously approved. The Mayor declared the motion carried 5-0.

Consider Design Services Contract with Affinis for 2020 Pavement Management - Public Works Director Mike McDonald presented a contract with Affinis in an amount not to exceed \$97,500.00 for the 2020 Pavement Management design.

Commissioner Bauder moved to approve the contract with Affinis in an amount not to exceed \$97,500.00 for the 2020 Pavement Management design. Commissioner Preisinger seconded the motion and the motion was unanimously approved. The Mayor declared the motion carried 5-0.

First Consideration Ordinance:

First Consideration Ordinance – Construction & Financing of Stormwater Utility Improvements – City Manager Paul Kramer presented for first consideration an ordinance related to stormwater utility system improvements located at Independence Court, and at 2nd and Chestnut in the City. The ordinance provides the authority for the construction of the project and the financing of the costs. The city intends to finance the cost through the issuance of general obligation bonds, including temporary notes in the estimated maximum principle amount of \$3,165,000.00.

There was a consensus by the City Commission to place on first consideration.

CONSENT AGENDA:

Commissioner Leonhard moved to approve Claims for February 8, 2020 through February 21, 2020 in the amount of \$881,051.49; Net amount for Payroll #4 effective February 14, 2020, in the amount of \$328,563.11; (No Police & Fire Pension) . Commissioner Wilson seconded the motion and the motion was unanimously approved. The Mayor declared the motion carried 5-0.

Other:

City Manager Kramer:

- **State Legislative Issue** – Mr. Kramer recommended that the City of Leavenworth support the State Veteran Home Senate Bill No. 2610 that has been introduced.
- **2020 City Commission Goal Setting Session** - Will be scheduled for April 8, 2020 1:00 pm – 5:00 pm

There was a consensus among the Commission on both items.

Adjournment:

Commissioner Bauder moved to adjourn the meeting. Commissioner Leonhard seconded the motion and the motion was unanimously approved.

Time Meeting Adjourned 7:52 p.m.

Minutes taken by Deputy City Clerk Cary L. Collins, CMC

**POLICY REPORT
SECOND CONSIDERATION ORDINANCE 8124
AUTHORIZING CONSTRUCTION OF STORMWATER UTILITY SYSTEM IMPROVEMENTS
AND FINANCING THE COST WITH TEMPORARY FINANCING AND OR GENERAL OBLIGATION
BONDS**

MARCH 10, 2020



Carla K. Williamson, CMC
City Clerk



Paul Kramer
City Manager

BACKGROUND:

At the February 25, 2020 City Commission special meeting the City Commission reviewed and placed on first consideration:

**AN ORDINANCE OF THE CITY OF LEAVENWORTH, KANSAS, AUTHORIZING THE
CONSTRUCTION OF CERTAIN STORMWATER UTILITY SYSTEM IMPROVEMENTS,
TOGETHER WITH ALL THINGS NECESSARY AND INCIDENTAL THERETO, AND THE
FINANCING OF THE COSTS THEREOF, ALL PURSUANT TO K.S.A. 12-631r, 12-
631s, 13-1055a, AND 13-1055b, ALL AS AMENDED.**

There have been no other changes since first consideration.

Ordinance No. 8124 is now presented for second consideration and requires a roll call vote.

ATTACHMENTS:

- Ordinance No. 8124

(Published in The Leavenworth Times on March 13, 2020.)

ORDINANCE NO. 8124

AN ORDINANCE OF THE CITY OF LEAVENWORTH, KANSAS, AUTHORIZING THE CONSTRUCTION OF CERTAIN STORMWATER UTILITY SYSTEM IMPROVEMENTS, TOGETHER WITH ALL THINGS NECESSARY AND INCIDENTAL THERETO, AND THE FINANCING OF THE COSTS THEREOF, ALL PURSUANT TO K.S.A. 12-631r, 12-631s, 13-1055a, AND 13-1055b, ALL AS AMENDED.

WHEREAS, the City of Leavenworth, Leavenworth County, Kansas, (the “City”) is a municipality as defined by K.S.A. 10-101; and

WHEREAS, the City has in accordance with applicable law established a stormwater utility for the City and provided for and heretofore constructed stormwater utility system improvements to serve the citizens and residents of the City (the “Stormwater Utility”); and

WHEREAS, the City has the authority pursuant to K.S.A. 12-631r, 12-631t, 13-1055a, and 13-1055b, all as amended, (collectively, the “Act”) to both construct, install, and otherwise complete Stormwater Utility improvements, including but not limited to storm sewers, drains, channels, retention basins, and all other things necessary and incidental thereto, to provide for the controlled drainage, retention, and disposition of storm water runoff in and throughout the City and finance the costs thereof from the proceeds of legally available funds of the City including the proceeds of general obligation bonds of the City issued pursuant to the authority of the Act for such purposes; and

WHEREAS, the City in the exercise of the authority granted to it pursuant to the Act has found it necessary and does hereby determine to issue general obligation bonds, including temporary notes of the City, in the estimated maximum principal amount of \$3,165,000 to finance the estimated total cost (i.e., \$3,165,000) of designing, rebuilding, rehabilitating, constructing, and reconstructing certain Stormwater Utility System improvements, together with the demolition, replacement, and reconstruction of existing site infrastructure, including but not limited to, sidewalk, pavement, and curb and gutter repairs as required by such Stormwater Utility System improvements at Independence Court and 2nd and Chestnut in the City (collectively, the “Project”); and

WHEREAS, the costs of the Project are pursuant to the Act payable from any legally available and unencumbered funds of the City, from the City issuing general obligation bonds of the City, or a combination thereof.

NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THE CITY OF LEAVENWORTH, LEAVENWORTH COUNTY, KANSAS:

Section 1. That the Project be constructed and otherwise completed, including the acquisition of any land and/or easements necessary therefore, all in accordance with the plans and specifications of the City’s public works department.

Section 2. That general obligation bonds of the City be issued in accordance with the terms and conditions of the Act and the general bond law of the State of Kansas in an amount not exceeding \$3,165,000 to pay all or part of the cost of the Project.

Section 3. That the City both reasonably expects and intends to finance the costs of the Project from the proceeds of general obligation bonds of the City. The City does hereby express its official intent to reimburse any such pre-issuance original expenditures (as defined in Treas. Reg. 1.150-2(c)) made by it on or after the date which is 60 days before the date of this Ordinance from the proceeds of such bonds in the estimated maximum principal amount of \$3,165,000. The City will issue such bonds for such purposes and make the reimbursements within eighteen (18) months after the date the expenditure to be reimbursed was paid or, if later, eighteen (18) months after the date on which the property resulting from the expenditure was placed in service. Provided, that, in any event, the City must make the reimbursement allocation within three (3) years after the date the expenditure was paid. This Ordinance, as the expression of the governing body's official intent regarding the matters described herein, will be available for public inspection in the City Clerk's office at City Hall during regular business hours of the City.

Section 4. This Ordinance shall be effective upon its passage and approval by the governing body of the City and its publication in the official City newspaper.

PASSED AND APPROVED this 10th day of March, 2020.

CITY OF LEAVENWORTH, KANSAS

Myron J. "Mike" Griswold, Mayor

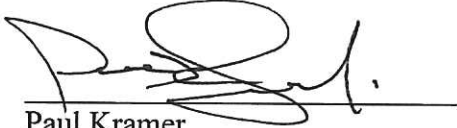
ATTEST:

Carla Williamson, CMC, City Clerk

(SEAL)

Policy Report
Army Corps of Engineers Presentation
March 10, 2020

Prepared by:

A handwritten signature in black ink, appearing to read "Paul Kramer", written over a horizontal line.

Paul Kramer
City Manager

Subject:

Eric Shumate from the Army Corps of Engineers is scheduled to present to the Commission. The presentation will focus on the overall operation and management of the Missouri River basin, as well as provide an early outlook for the 2020 flood season.

Eric will make a formal presentation and then be available for questions from the Commission.

MAYOR'S APPOINTMENT

MARCH 10, 2020

Mayor Griswold

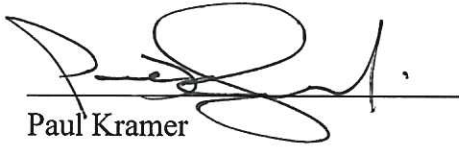
Motion:

“Move to re-appoint to the Sidewalk Advisory Board Brian Paxton and Steve Weissenfluh to terms ending March 15, 2023.”

Requires a second and vote by the Governing Body.

Policy Report
2020 Federal Legislative Program
March 10, 2020

Prepared by:



Paul Kramer
City Manager

Subject:

The City of Leavenworth 2020 Federal Legislative Program outlines City priorities for the year.

Background:

The City Manager's Office has compiled the City's 2020 Federal Legislative Program. In compiling and drafting the program, attention was turned to our federal partners and a focused review of local issues with federal ties. All of the positions address issues that staff believe would directly impact the City of Leavenworth's municipal operation or service delivery if enacted or funded.

Action Requested:

The 2020 Federal Legislative Program is attached for your reading, information and consideration for approval. Upon this program being approved and endorsed by the Commission it will be sent to each of the City's Federal Legislators for their review and information. The City is scheduled to visit with our Federal Legislators March 30 – April 1 in Washington D.C.

ATTACHMENTS: 2020 Federal Legislative Program



City of Leavenworth, Kansas 2020 Federal Legislative Program

Federal Partners

- 1) Fort Leavenworth
- 2) United States Penitentiary – Leavenworth
- 3) Dwight D. Eisenhower Veterans Affairs Medical Center (VAMC)

City Priorities

- 1) Centennial Bridge
- 2) Community Development Block Grants
- 3) Safe Communities
- 4) Water Quality/Water Treatment

**Adopted by the Leavenworth City Commission
March 10, 2020**

Fort Leavenworth

Established in 1827, Fort Leavenworth is the oldest active post west of the Mississippi. The Fort is designated as Army University and is headquarters to the Combined Arms Center (CAC). CAC includes 34,000 permanent military/civilian corps employees throughout the United States, Europe, Korea and Southwest Asia, and is responsible for ten (10) centers of excellence, eighteen (18) branch schools and seven (7) non-branch schools. Fort Leavenworth truly is the Intellectual Center of the Army.

Defense Community Infrastructure Program (DCIP)

Congress created the DCIP in 2018 under the Office of Economic Adjustment to provide federal grants to assist state and local governments in addressing deficiencies in community infrastructure located outside of military installations that directly impact mission readiness and resilience. These grants are awarded under the guidance of the Secretary of Defense and require at least a 30 percent match from a state or local government.

Fully funded at the authorized level of \$50 million for FY20, the City of Leavenworth and the Association of Defense Communities is requesting that amount increase to \$100 million in FY21. This program can directly enhance the critical military value of our bases and have a larger impact by leveraging state, local, private sector and even other federal investments through a matching requirement.

Fort Leavenworth relies on a complex network of roads, buildings, facilities, utilities and land — on- and off-base — to provide the critical training platforms necessary to protect our nation. Of utmost concern to Fort Leadership is the Centennial Bridge over the Missouri River and a backup water supply for the wells on the installation that have among the highest levels of PFAS contaminants in the Department of Defense.

Centennial Bridge: The Kansas Department of Transportation has completed a \$1.6 million study for the bridge and is working on a funding plan for replacement of the two-lane structure. It has been communicated to City leadership that projects with any level of matching funds — local, regional, federal — would move that project up the priority list within KDOT. The total project cost is estimated at \$80-\$90 million, and any level of contribution from the DCIP would help accelerate the project.

Water line: The Leavenworth Water Department is located directly adjacent to Fort Leavenworth and generates more than enough capacity to serve all of Fort Leavenworth. The installation currently uses a 100-year-old emergency connection to Leavenworth Water to get all of its drinking water, but is moving to filter the water from the wells on post to return to that source for drinking water. Even if that transition happens, the 100-year-old connection needs to be replaced as it provides the only emergency water backup for Fort Leavenworth.

Intergovernmental Service Agreements (IGSA)

The Department of Defense has set “Resiliency” as a top priority within military installations and among the surrounding communities. With this in mind, there is a strong push for IGSA with local communities that are mutually beneficial to the military and the surrounding governmental entities. One area that could help incentivize a City to explore/enact an IGSA is an extension of the maximum allowable contract length from 10 years to 20 years, which would allow for better planning for cities. Additionally, if the threshold for local Commanding Officer approval for an IGSA could be increased, thereby avoiding time-consuming Department of Defense authorization for smaller agreements, it would provide added flexibility.

Sustainment, Restoration and Modernization (SRM) Funding

Fort leadership is facing significant pressure in maintaining the aging infrastructure, historic buildings and education centers at Fort Leavenworth. While the City is supportive of increases in the Department of the Army’s budget, we are concerned about the continual lack of increase for SRM funding and its impact on the future of Fort Leavenworth.

- There is concern that along with the relatively flat SRM budget, up to \$50 million more will be stripped from IMCOM.
- We believe that Fort Leavenworth and its crucial position in training and education is a factor in “readiness” and funding should be allocated to ensure its continued success.
- Fort leadership is also concerned about the long-term viability of the Disciplinary Barracks and the Midwest Joint Regional Correctional Facility located on Fort property, and have submitted a request for new roofs for the building. Without taking these type of proactive and protective measures, these facilities will require premature replacement.

City development and activities in support of Fort Leavenworth (see attachment for more details)

The first City in Kansas to receive designation as a Military Spouse Economic Empowerment Zone, as defined by the Hiring our Heroes program within the U.S. Chamber of Commerce. Partnership with the Local Government Management Fellowship program, which has resulted in our first two active duty personnel internships.

Recognition as a Purple Heart Community.

Four (4) 3-Star hotels:

- Fairfield Inn and Suites by Marriott
- Hampton Inn by Hilton
- Home2 Suites by Hilton
- TownePlace Suites by Marriott

Six (6) Market rate loft projects:

- Carnegie Lofts
- Ben Day Lofts
- Stove Factory Lofts
- North Broadway Lofts
- Immaculata Lofts
- Station Lofts

U. S. Penitentiary – Leavenworth

The U.S. Penitentiary at Leavenworth has been a prominent institution in our community for more than 100 years. It is a significant source of jobs in our community and the City is proud of its long-standing relationship with the Federal Bureau of Prisons.

New medium security facility

Congress appropriated and approved a Spend Plan from the BOP for \$364,431,000 to fund construction of a new medium security prison. The BOP is currently working on the project, and will not need to update the current Environmental Impact Statement, nor are they required to hold any additional public meetings. The BOP will have to relocate one, maybe two, high pressure gas lines from the site. It is unclear whether there will need to be a supplemental environmental review of the impact of those moves. The BOP is in the midst of rewriting agency guidelines (Technical Documents) on the overall governance, operations, design, etc., of medium security prisons. They are nearing completion, but the sections not yet complete are the ones dealing with construction of new medium security facilities. They will be writing those sections while designing and working through issues on the new Leavenworth facility. The City is appreciative to all of our elected leaders and the BOP administration for making this project happen.

One item that concerns the City is that for the first time, recently, the BOP mentioned replacement when talking about the prison in relation to USP-Leavenworth. In visits over the last five years to the BOP, it was never mentioned that the current USP-Leavenworth facility might close with a new one being built. BOP leadership indicated that there is an internal BOP committee that is working on a recommendation for the director related to what basically amounts to a facilities report, based on age, condition, cost, populations, etc. While a new prison will ensure the BOP is in the Leavenworth community for generations to come, we are concerned that the replacement could end up being a net negative in jobs, as new prisons are much more efficient in regards to staff required.

Renovation funding for USP-Leavenworth

USP-Leavenworth is the second oldest prison in the Bureau of Prisons system, and the wear and tear on the building is evident. Repairs to the building are more costly at Leavenworth due to the age and condition of the building. There are concerns that without extensive renovation funds, beyond annual maintenance funds, the prison could become obsolete and beyond repair. The loss of a federal prison in Leavenworth would be immeasurable to the Bureau of Prisons and the City.

Dwight D. Eisenhower Veterans Affairs Medical Center (VAMC)

The Leavenworth VAMC is part of the VA Eastern Kansas Health Care System, which includes the VAMC in Topeka and nine community based outpatient clinics. The mission of the VAMC is to provide accessible, courteous, comprehensive, and quality health care to veterans in an environment of excellence.

Federal support for a Veterans Home

State Veterans Homes are facilities that provide nursing home, domiciliary or adult day care. They are owned, operated and managed by state governments. They date back to the post-Civil War era when many states created them to provide shelter to homeless and disabled Veterans.

The City of Leavenworth is in full support of a state and federal project to bring a State Veterans Home to the VAMC Leavenworth campus. City officials unanimously voted in February 2020 to support Kansas State legislature action to provide the required 35 percent of the project, which would then require 65 percent federal funding.

In meetings with VAMC leadership, they fully embrace this project and have asked the City, as their local partner, to support this service for our veterans. VAMC in Leavenworth is among the best VA medical facilities in the country and therefore seems like a natural choice for the location of this new facility.

The City of Leavenworth would like to see the approval of the application for matching funds for this project contingent, of course, upon a state commitment for the required percentage.

Chapel of the Veterans

Built in 1893, the Chapel of the Veterans was designed by Louis Curtis of Kansas City, and inspired by a Gothic chapel that he had seen being renovated in England. For many years the Chapel of the Veterans was the only church in the United States where Protestant and Catholic religious services could be conducted under one roof at the same time, and the chapel was featured in Ripley's Believe It or Not. The lower level of the Chapel of the Veterans, with an entrance on the end, is the Catholic chapel named the Holy Ghost Chapel. The upper level is the Protestant chapel called Immanuel Chapel.

The historic and nationally known chapel on the VA property is now closed due to public safety concerns. The repair estimate is \$4-5 million and cannot be accommodated in the VA Eastern Kansas Health Care budget. We support any efforts possible to reopen this truly unique facility.

Centennial Bridge - Kansas-Missouri Connection to Kansas City/KCI

Summary:

A bi-state team of Leavenworth and Platte counties, the cities of Lansing, Leavenworth and Platte City, and Fort Leavenworth and the Missouri and Kansas Departments of Transportation completed an 18-month Advanced Preliminary Engineering (APE) study in 2016 that looked at the total picture of replacing the Centennial Bridge.

All parties were generally in full acceptance of all aspects of the study – location, bridge type, implementation date, etc., – except the only identified funding mechanism: a toll bridge.

The estimated \$80-\$90 million cost of the bridge has no realistic possibility of state funding, as was the expected source when the project started in 2009. In acknowledgement of this, a toll study was performed. The study came back that a \$2 one-way toll for 30 years would be required to fund the bridge. This was deemed unacceptable by the City Commission, and they voted to approve the concept but reject that funding mechanism, in part because:

- The southern half of Leavenworth, which is more affluent, drive south on K-7 to access Kansas City, whereas the lower income residents live in the northern part of the City and are more likely to cross the bridge to access Kansas City. This creates an unfair burden on the most socio-economically challenged segment of our population.
- Soldiers, prisons guards and employees of two large federal presences are the primary users of the bridge and would shoulder a heavy portion of the burden.

The Mid-America Regional Council (MARC) has cited the connection between Leavenworth County and the Kansas City International Airport as a regional priority in the development of the Perimeter Transportation Needs Assessment. The widening of the Centennial Bridge over the Missouri River is listed as a project in the 5-County Regional Transportation Study, Capacity Strategies, for the 2020-2030 period.

Next steps: The Kansas Department of Transportation has moved the bridge forward in their priority list, but any replacement is still likely 10 years away.

Funding: The clearest path to an expedited bridge replacement is a varied funding stream, including local, regional, state and federal partners.

Support Partners: Leavenworth County, KS; Platte County, MO; Platte City, MO; Fort Leavenworth, KS; Mid-America Regional Council; City of Leavenworth, KS; Kansas City International Airport; Kansas and Missouri Departments of Transportation; and the City of Tracy, MO.

Community Development Block Grants

Local impact:

No federal program has a more immediate and meaningful impact on low and moderate income residents in the City of Leavenworth than the Community Development Block Grant (CDBG). We support continued funding for Community Development Block Grants, Community Service Block Grants and HOME Grants.

These programs' funding is an essential component of cities' strategies to fund critical community services and infrastructure needs. The City of Leavenworth is an entitlement community and receives funding directly from the federal government – we support the continuation of this relationship and resist any efforts to make the funding available through a state application process.

In 2019, the City provided direct funding to Catholic Charities, the Alliance Against Family Violence, Court Appointed Special Advocates, Leavenworth Mission, St. Vincent's Clinic, Welcome Central and the Guidance Center.

In addition to funding the agencies mentioned above, CDBG funding allows the City to operate programs for first time home buyers, emergency home repairs and blight elimination to help those in need and to improve our neighborhoods. The one-person office is an invaluable resource for those in need in Leavenworth.

Request to Congress:

We support the full restoration of funding for the U.S. Department of Housing and Urban Development (HUD) Community Development Block Grant (CDBG) program to \$3.8 billion as Congress considers funding for FY 2021. CDBG, funded through the Transportation, Housing and Urban Development (T-HUD) appropriations bill, has been drastically reduced since FY 2010, having been cut by nearly 25 percent, or \$1 billion.

The City, as an entitlement community, benefits from the flexibility of CDBG funds to support projects that meet their local priorities in addressing community and economic development, housing, water and infrastructure and human service needs.

Safe Communities

The issue:

Reducing crime and ensuring public safety is any community's top priority. Local law enforcement officials deal regularly with everything from misdemeanors and drug possession crimes to felonies and major drug trafficking activities. In addition, emergency medical responders must be trained and prepared to address myriad situations, ranging from natural disasters and chemical incidents to traditional fire and medical calls. Confronting and responding to such a wide range of challenges is overburdening the budgets of local governments and the funding concerns were exasperated by the economic crisis.

Notes:

- The City of Leavenworth had the opportunity to add an additional Police Officer to serve as a School Resource Officer with the use of federal funding made available by the COPS grants. The Police Department has also been able to substantially enhance our capabilities with the Byrne Justice Assistance Grants by acquiring body-worn cameras for all officers which is vital to enhancing community trust. Further, the Police Department has been able to acquire additional less-lethal equipment in an effort to reduce violent confrontations with officers and further building trust and legitimacy.
- The City sees state and federal cooperation as an imperative part of effective law enforcement, and federal assistance is vital in intergovernmental coordination to reduce crime.
- The economic crisis reduced budgets that were already stretched dangerously thin. Budget cuts in public safety equipment and technology made it impossible to maintain a proactive and adequately prepared public safety infrastructure. Recent changes in asset forfeiture laws have also significantly reduced funding for these improvements.

Request to Congress:

- The City asks Congress to enhance funding for proven public safety programs such as Community Oriented Policing Services (COPS) and Byrne Justice Assistance Grants. These specific programs have been of great assistance to the City of Leavenworth and their reduction has impaired our effort to maintain an effective public safety system.

Water quality/Water treatment

We support a clean and safe public water supply and the protection of public health and aquatic life. We endorse federal investments and cooperative solutions that address water quality challenges and take into account municipal cost concerns.

Storm water

We support simple and flexible federal regulations of municipal storm water run-off that allow for orderly and cost-effective development. The federal government should appropriate funds for research and for the development of pilot projects on storm water management.

Nutrient Removal

We support federal regulations that are proportionate to the share of the overall negative effects caused by any process undertaken by the City.

- The National Water Quality Inventory: 2000 Report cites nutrients as one of the leading causes of water quality impairment in waters of the United States. The Kansas Department of Health and Environment is looking to solve this problem by requiring substantial changes in regulations dealing with Wastewater Treatment Plants, which is easier to address than runoff, but would create disproportionate costs to local government entities that operate Wastewater Treatment Plants.
- The City of Leavenworth approved a wastewater master plan update (November 2010) completed by Black and Veatch; which included a nutrient removal improvements study that identified and developed a preferred process that could be implemented on the existing wastewater treatment plant site to accomplish the nutrient removal goals outlined in the permit. The probable project cost for level 1 and 2 is approximately \$56.9 million for construction plus \$11.4 million for engineering.
- The City undertook a disinfection project in 2012, which required capital costs of \$5 million. In order to finance this project, users were subjected to a 25 percent rate increase. In comparison, a \$70 million project could result in a 300 percent rate increase.

Request to Congress:

- The City of Leavenworth requests that Congress pass legislation that directs the Environmental Protection Agency to work with state officials (Kansas Department of Health and Environment) to evaluate the benefits and costs of alternate methods of nutrient removal before requiring the City of Leavenworth to undertake a \$68.3 million plant improvement and upgrade project. Regional approaches dealing with storm water and lakes may be a more cost-effective use of resources.


POLICY REPORT PWD NO. 20-14


CONSIDER AWARD OF 2020 NEW/UNUSED TRUCK CAB AND CHASSIS
WITH REFUSE COMPACTION BODY

March 10, 2020

Prepared By:

Reviewed By:


Steve King
Solid Waste Foreman


Michael G. McDonald, P.E.
Director of Public Works


Curtis Marks, Sr.
Operations Superintendent


Paul Kramer
City Manager

ISSUE:

Consider authorizing the Solid Waste Division to purchase a Refuse Truck consisting of a Freightliner M2-106 Chassis with Cobra Magnum Pacer Body through Sourcewell national pricing in the amount of \$194,458.31.

BACKGROUND:

The equipment replacement schedule has one of the five Refuse Trucks identified for replacement this year. The 2020 Solid Waste Division budget included funding in the amount of \$200,000 for the replacement unit.

Steve King, Solid Waste Foreman, prepared bid specifications and researched options for purchasing the Refuse Truck. After reviewing available purchase options, departmental staff made the decision to utilize Sourcewell national pricing under the statutory authority of KSA 12-2901 for the cooperative purchase. This program allows the City to purchase equipment that meets our needs while guaranteeing that standard governmental purchasing practices are followed.

Specification were prepared to include the cab and chassis with a tandem rear axle and setback front axle and a 25-yard rear-loader packer. The quote includes a five-year warranty on Engine, Exhaust and Emissions, and an extended three-year warranty on the transmission. The truck is expected to be delivered within thirty days after placement of the order.

The city has been hauling the municipal solid waste to Waste Management Landfill (Deffenbaugh) in Shawnee since January 2019. One of the key items identified during this initial year of direct hauling was how sensitive our overall performance was to having reliable trucks, both frontline and back-ups, especially in the summer. There is a need to increase the daily fleet to six trucks from five trucks. This will allow a minimum of four trucks on the routes with one truck provided as a relief for shuttling on the highway and the sixth truck as a back-up to be called into service when needed.

Typical reasons for being down trucks include:

- Occasional long lines at landfill – up to three-hour turnaround rather than normal two hours.
- Occasional traffic delays on our designated route (K7 to K32 to I-435 and back).
- Repairs have taken several days longer than expected when related to emission control parts or other specialty items.
- Routine repairs that can occur daily.

Staff proposal is to increase the fleet by one truck by not trading-in a used truck with this purchase. Truck 3387 is currently the next scheduled truck to be released. Refuse and Garage personnel report that while it has had expensive repairs in the past, it has been reliable for the last 18 months with normal wear and tear maintenance. This truck will be specifically utilized as a backup when needed.

The Solid Waste Foreman has looked at renting, leasing, buying used and other alternatives. Refuse Collection supervisors and staff have tested various other methods, to include staggering truck travel to the landfill in early morning or late evening, dumping short loads to get trucks back on the route quickly, dumping trucks on the weekend, strategic use of the transfer station to offset equipment availability and more. At the end of the day, it is recommended to stick with the truck you know rather than someone else's that may have unknown issues. There remains a trade-in value in the future when this truck is eventually replaced. This course of action is generally seen as the least costly option to ensure reliable refuse service.

RECOMMENDATION

Staff recommends purchasing the new unit outright for the quoted price of \$194,458.31.

POLICY:

The City Commission can either reject or approve the bid.

The City purchasing policy is intended to ensure competition in the purchase of goods and materials by the City. Purchases done under Sourcewell national pricing meet all the steps required for competitive bids and proposals in the City of Leavenworth Purchasing Policy.

ATTACHMENT:

Quote from Elliot Equipment Company
History of repair costs for 3387



3100 West 76th Street
Davenport, IA 52806
Ph: 563-391-4840

Elliott Sanitation Equip. Co.
1245 Dawes Avenue
Lincoln, NE 68521
Ph: 402-474-4840

4000 SE Beisser Drive
Grimes, IA 50111
Ph: 515-986-4840
Fx: 515-986-9530

14001 Botts Rd.
Grandview, MO 64030
Ph: 816-761-4840

4400 E 60th Ave
Commerce City, CO 80022
Ph: 303-853-4840

Quote

Date	Quote #
2/3/2020	12702
Proposed Shipping Date	
Terms	
Net 30	
Rep	
KMH	

City of Leavenworth
100 N 5th St
Leavenworth, KS 66048

Here is our quotation on the goods named, subject to the conditions noted:

CONDITIONS: The prices and terms on this quotation are not subject to verbal changes or other agreements unless approved in writing by the Home Office of the Seller. Prices are based on costs and conditions existing on date of quotation and are subject to change by the Seller before final acceptance. All quotations and agreements are contingent upon strikes, accidents, fires, availability of materials and all other causes beyond our control.

Typographical and stenographic errors subject to correction. Purchaser agrees to accept either overage or shortage not in excess of ten percent to be charged for pro-rata. Purchaser assumes liability for patent and copyright infringement when goods are made to Purchaser's specifications. When quotation specifies material to be furnished by the purchaser, ample allowance must be made for reasonable spoilage and material must be of suitable quality to facilitate efficient production.

Conditions not specifically stated herein shall be governed by established trade customs. Terms inconsistent with those stated herein which may appear on Purchaser's formal order will not be binding on the Seller.

TERMS: Equipment is due on receipt. Carts, Containers, Parts, & Service are Net 30 unless otherwise noted on your account. Balances over 30 days from date of invoice are subject to finance charges up to 1 1/2% per month.

Qty	Item	Description	Price	Total
1	11024E	2020 New Freightliner M2, Cummins L9 350 HP diesel, Allison 3000RDS automatic, tandem axle, 100 gallon fuel tank change, 5 year / 200K engine and aftertreatment warranty, New Way 25RL Cobra Magnum series 25 cubic yard rear loading refuse packer with kicker bar attachment, upper and lower tailgate LED round strobes, front of body LED strobes, auto trans hot shift pto with pack on the go, acrylic urethane enamel white paint, clear coat, 4 year body warranty, 4 year cylinder warranty, 4 year hydraulic warranty. VIN: 3ALHCYFE1LDMA1337 Body S/N: 18547M	193,958.31	193,958.31T
	Freight	Freight	500.00	500.00
	Trade In	Customer Trade In Discount (2008)	-28,000.00	-28,000.00
		Customers Exempt From Sales Tax	0.00%	0.00

Administrative Fee of \$150.00 will be added to all vehicle purchase transactions.

Total	\$166,458.31
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TO CONFIRM ORDER, SIGN AND RETURN

X _____

March 5, 2020

Truck 3387

Repair History by Year

Cost of parts, labor and outside repairs

Delivered November 2007

(Records prior to November 2009 are not in current software system)

2009 - \$1,177.27

2010 - \$16,678.58

2011 - \$14,301.36

2012 - \$26,502.04

2013 - \$28,186.56

2014 - \$26,329.54

2015 - \$43,593.65

2016 - \$9,307.25

2017 - \$14,585.13

2018 - \$28,895.81

2019 - \$18,322.64

Total – \$232,777.57